

OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

State Capitol Building Des Moines, Iowa 50319-0006

Telephone (515) 281-5834 Facsimile (515) 281-6518

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	Contac	ct: Mariys Gaston
FOR RELEASE	May 23, 2019	515/281-5834

Auditor of State Rob Sand today released an audit report on the County Rural Offices of Social Services Mental Health Region (CROSS) for the year ended June 30, 2018.

CROSS' revenues totaled \$2,972,050 for the year ended June 30, 2018, including \$2,686,578 from property and other county tax, \$239,974 from state tax credits, \$28,210 from operating grants, contributions and restricted interest and \$17,288 in miscellaneous revenues.

Expenditures for the year ended June 30, 2018 totaled \$3,079,038, and included \$2,813,751 for direct services to consumers and \$256,287 for general administration.

A copy of the audit report is available for review on the Auditor of State's web site at https://auditor.iowa.gov/reports/audit-reports/.

COUNTY RURAL OFFICES OF SOCIAL SERVICES MENTAL HEALTH REGION

INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SCHEDULE OF FINDINGS

JUNE 30, 2018



OFFICE OF AUDITOR OF STATE

STATE OF IOWA

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State Capitol Building
Des Moines, Iowa 50319-0006

Telephone (515) 281-5834 Facsimile (515) 281-6518

March 22, 2019

Officials of County Rural Offices of Social Services Mental Health Region Decatur County, Iowa (Fiscal Agent)

Dear Board Members:

I am pleased to submit to you the financial and compliance audit report for the County Rural Offices of Social Services Mental Health Region for the year ended June 30, 2018. The audit was performed pursuant to Chapter 11.6 of the Code of Iowa and in accordance with U.S. auditing standards and the standards applicable to financial audits contained in Government Auditing Standards.

I appreciate the cooperation and courtesy extended by the officials and employees of the County Rural Offices of Social Services Mental Health Region throughout the audit. If I or this office can be of any further assistance, please contact me or Marlys Gaston of my staff at 515-281-5834.

Sincerely,

Auditor of State

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Regional Governance Board

<u>Name</u> <u>Title</u>	Representing
--------------------------	--------------

Marvin McCann Board Chair Clarke County Board of Supervisors

Denny Amoss Vice Chair Monroe County Board of Supervisors

Bob Bell Board Member Decatur County Board of Supervisors
Duffy Kester Board Member Wayne County Board of Supervisors
Ron Landphair Board Member Ringgold County Board of Supervisors
Mark Raymie Board Member Marion County Board of Supervisors
Dennis Smith Board Member Lucas County Board of Supervisors

Conni Dunsmoor Non-Voting Ex-Officio Board Member
Terrance Horn Non-Voting Ex-Officio Board Member

Rachel Cecil Chief Executive Officer

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STATE OF IOWA

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<u>Independent Auditor's Report</u>

To the Regional Governance Board of County Rural Offices of Social Services Mental Health Region:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and each major fund of County Rural Offices of Social Services Mental Health Region (CROSS), as of and for the year ended June 30, 2018, and the related Notes to Financial Statements, which collectively comprise CROSS' basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the Special Revenue, Mental Health Funds of Clarke County, Lucas County, Marion County and Monroe County, which represent the following:

Member County	Share of Assets	Share of Fund Balance	Share of Revenues
Clarke County	15.78%	18.94%	12.61%
Lucas County	5.41%	2.12%	11.57%
Marion County	36.48%	33.86%	38.32%
Monroe County	10.90%	11.70%	10.96%

Those Mental Health Funds were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for Clarke County, Lucas County, Marion County and Monroe County, is based solely on the reports of the other auditors. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to CROSS' preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of CROSS' internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

Basis for Adverse Opinion on the Governmental Activities

As discussed in Note 3, management has not recorded a liability for compensated absences in the governmental activities and, accordingly, has not recorded an expense for the current year change in that liability. U.S. generally accepted accounting principles require compensated absences attributable to employee services already rendered and not contingent on a specific event outside the control of CROSS and employees be accrued as liabilities and expenses as employees earn the rights to the benefits, which would increase the liabilities, reduce the net position and change the expenses of the governmental activities. The amount by which this departure affects the liabilities, net position and expenses of the governmental activities has not been determined.

Also, as discussed in Note 3, to the financial statements, management has not recorded a total OBEB liability and a deferred outflow of resources or deferred inflows of resources related to other postemployment benefits (OPEB) in the governmental activities and, accordingly, has not recorded an OPEB expense for the current change in that liability, deferred outflows of resources or deferred inflows of resources. U.S. generally accepted accounting principles require OPEB costs attributable to employee service already rendered be accrued as liabilities, deferred outflows of resources, deferred inflows of reousces and expenses, which would increase the liabilities, deferred outflows of resources and/or deferred inflow of resources, reduce the net position and change the expenses of the governmental activities. The amount by which this departure affects deferred outflows of resources, liabilities, deferred inflows amount of resources, net position and expenses of the governmental activities has not been determined.

In addition, as discussed in Note 3, management has not recorded a net pension liability, deferred outflows of resources or deferred inflows of resources related to pensions in the governmental activities and, accordingly, has not recorded pension expense for the current year change in that liability, deferred outflows of resources or deferred inflows of resources. U.S. generally accepted accounting principles require pension costs attributable to employee services already rendered be accrued as liabilities, deferred outflows of resources, deferred inflows of resources and expenses, which would increase the liabilities, deferred outflows of resources and/or deferred inflows of resources, reduce the net position and change the expenses of the governmental activities. The amount by which this departure affects deferred outflows of resources, liabilities, deferred inflows of resources, net position and expenses of the governmental activities has not been determined.

Adverse Opinion

In our opinion, because of the significance of the matters described in the "Basis for Adverse Opinion on the Governmental Activities" paragraphs above, the Statement of Net Position and the Statement of Activities of the governmental activities do not present fairly the financial position of the governmental activities of CROSS as of June 30, 2018, or the changes in its financial position for the year then ended in accordance with U.S. generally accepted accounting principles.

Unmodified Opinions

In our opinion, based on our audit and the reports of the other auditors, the accompanying Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances of each major fund present fairly, in all material respects, the financial position of CROSS as of June 30, 2018, and the changes in its financial position for the year then ended in accordance with U.S generally accepted accounting principles.

Other Matters

Required Supplementary Information

Management has omitted Management's Discussion and Analysis which U.S. generally accepted accounting principles require to be presented to supplement the basic financial statements. Such omitted information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. Our opinions on the basic financial statements are not affected by this omitted information.

Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated March 22, 2019 on our consideration of CROSS' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing</u> Standards in considering CROSS' internal control over financial reporting and compliance.

MARLYS K. GASTON, CPA Deputy Auditor of State

March 22, 2019



Statement of Net Position

June 30, 2018

	Go	vernmental
		Activities
Assets		_
Cash, cash equivalents and pooled investments	\$	5,458,740
Receivables:		
Property tax:		
Delinquent		15,062
Succeeding year		2,890,000
Accounts		2,000
Due from other governments		5,225
Total assets		8,371,027
Liabilities		
Accounts payable		269,079
Salaries and benefits payable		11,113
Due to other governments		35,762
Total liabilities		315,954
Deferred Inflows of Resources		
Unavailable property tax revenue		2,890,000
Net Position		
Restricted for mental health purposes	\$	5,165,073

Statement of Activities

Year ended June 30, 2018

		Prog	ram Revenues	
	Expenses	Charges for Service	Operating Grants, Contributions and Restricted Interest	Net (Expense) Revenue and Changes in Net Position
Functions/Programs: Governmental activities:				
Mental health	\$ 3,070,038		28,210	(3,041,828)
General Revenues and Special Item:				
Property and other county tax levied fo	r mental health p	urposes		2,686,578
State tax credits				239,974
Miscellaneous				17,288
Total general revenues				2,943,840
Change in net position				(97,988)
Net position beginning of year				5,263,061
Net position end of year				\$ 5,165,073

Balance Sheet

June 30, 2018

	 	Spe	cial Revenue,
	Fiscal	Clarke	Decatur
	Agent	County	County
Assets			
Cash and pooled investments	\$ 460,589	980,214	769,121
Receivables:			
Property tax:			
Delinquent	-	637	8,807
Succeeding year	-	340,000	297,000
Accounts	-	-	2,000
Due from other governments	476	=	1,089
Total assets	\$ 461,065	1,320,851	1,078,017
Liabilities, Deferred Inflows of Resources			
and Fund Balances			
Liabilities:			
Accounts payable	\$ 125,995	3,872	4,887
Salaries and benefits payable	1,191	1,001	4,315
Due to other governments	 24,715	-	3,661
Total liabilities	 151,901	4,873	12,863
Deferred inflows of resources:			
Unavailable revenues:			
Succeeding year property tax	-	340,000	297,000
Other	 -	637	8,679
Total deferred inflows of resources	 -	340,637	305,679
Fund balances:			
Restricted for mental health purposes	 309,164	975,341	759,475
Total liabilities, deferred inflows of resources			
and fund balances	\$ 461,065	1,320,851	1,078,017

Mental Health Funds					
Lucas	Marion	Monroe	Ringgold	Wayne	
County	County	County	County	County	Total
129,204	1,831,801	622,665	297,649	367,497	5,458,740
1,733 322,000	2,050 1,216,000 - 3,660	783 289,000 -	53 188,000 -	999 238,000 -	15,062 2,890,000 2,000 5,225
452,937	3,053,511	912,448	485,702	606,496	8,371,027
12,870	87,998	19,074	507	13,876	269,079
423	3,363	820	-	-	11,113
6,870	-	-	462	54	35,762
20,163	91,361	19,894	969	13,930	315,954
322,000 1,733	1,216,000 2,048	289,000 729	188,000 53	238,000 999	2,890,000 14,878
323,733	1,218,048	289,729	188,053	238,999	2,904,878
109,041	1,744,102	602,825	296,680	353,567	5,150,195
452,937	3,053,511	912,448	485,702	606,496	

Amounts reported in the Statement of Net Position are different because certain long-term assets are not available to pay current year expenditures and, therefore, are recognized as deferred inflows of resources in the governmental funds.

14,878

Net position of governmental activities

\$ 5,165,073

Statement of Revenues, Expenditures and Changes in Fund Balances

Year ended June 30, 2018

			Spe	ecial Revenue,
		Fiscal	Clarke	Decatur
		Agent	County	County
Revenues:				
Property and other county tax	\$	-	337,775	298,842
Intergovernmental revenues:				
State tax credits		-	34,693	25,633
MH-DD reimbursement from other governments		337	-	4,371
Payments from member counties	1,	097,952	-	-
Payments from MHDS fiscal agent to MHDS regional members		-	-	-
Other		-	-	302
Total intergovernmental revenues	1,	098,289	34,693	30,306
Miscellaneous		786	2,764	7,861
Total revenues	1,	099,075	375,232	337,009
Expenditures:				
Services to persons with:				
Mental illness	1,	021,075	98,251	212,726
Intellectual disabilities		26,704	-	-
Other developmental disabilities		-	_	
Total direct services	1,	047,779	98,251	212,726
General administration:				
Direct administration		96,774	925	13,958
Purchased administration		11,937	-	-
Distribution to MHDS regional fiscal agent		-	130,060	114,102
Fiscal agent reimbursement to member counties		-	-	
Total general administration		108,711	130,985	128,060
Total expenditures	1,	156,490	229,236	340,786
Net change in fund balances		(57,415)	145,996	(3,777)
Fund balances beginning of year		366,579	829,345	763,252
Fund balances end of year	\$	309,164	975,341	759,475

		al Health Funds				Iental Health Fu
	Elimination	Wayne	Ringgold	Monroe	Marion	Lucas
Tota	Entries	County	County	County	County	County
2,689,069		233,955	187,570	295,159	1,021,733	314,035
239,974	_	17,166	12,373	30,275	90,056	29,778
4,708	-	-	· -	-	-	-
-	(1,097,952)	-	-	-	-	-
23,502	-	35	-	365	22,412	388
268,184	(1,097,952)	17,201	12,373	30,640	112,468	30,166
17,288	(1,091,932)	13	-	79	5,710	75
2,974,541	(1,097,952)	251,169	199,943	325,878	1,139,911	344,276
		,		,	, ,	,
2,541,593	25,673	134,394	46,376	179,148	694,952	128,998
250,728	-	4,781	66,152	37,107	35,106	80,878
21,430	-	-	-	-	21,430	-
2,813,751	25,673	139,175	112,528	216,255	751,488	209,876
242,750	-	1,250	-	1,807	77,173	50,863
13,537	-	-	-	-	-	1,600
-	(1,123,625)	88,129	70,675	111,926	461,588	147,145
056 007	(1 102 605)	90.270	70.675	112 722	F29.761	100.609
		•		•	•	199,608
	(1,097,952)			•		409,484
,	-	•	•	, , ,	, , ,	(65,208)
	-					174,249
5,150,195	-	353,567	296,680	602,825	1,744,102	109,041
256,287 3,070,038 (95,497 5,245,692 5,150,195	(1,123,625) (1,097,952) - - -	89,379 228,554 22,615 330,952 353,567	70,675 183,203 16,740 279,940 296,680	•	538,761 1,290,249 (150,338) 1,894,440 1,744,102 the Statement of Changes in Fun	484 208) 249 041 tion of
(95,497	\$				alances	change in fund b
			ed	rill not be collect	in the Statemen some revenues w	ifferent because
(2,491					s after year end a ailable in the gov	
(97,988	\$		i	nental activities	sition of governr	hange in net po

Notes to Financial Statemenst.

June 30, 2018

(1) Summary of Significant Accounting Policies

County Rural Offices of Social Services Mental Health Region (CROSS) is a jointly governed organization formed pursuant to the provisions of Chapter 28E of the Code of Iowa. CROSS includes the following member counties: Clarke County, Decatur County, Lucas County, Monroe County, Ringgold County and Wayne County. The member counties entered into this 28E agreement on September 18, 2013 to create a mental health and disability service regional administrative entity as described by Chapter 331.389 of the Code of Iowa to provide local access to mental health and disability services for adults and to engage in any other related activity in which an Iowa 28E organization may lawfully be engaged.

CROSS' Regional Governance Board is comprised of at least one Board of Supervisors' member, or their designees, from each member county. The Regional Governance Board also includes two individuals who utilize mental health and disability services or are actively involved relatives of such an individual, serving in a nonvoting, ex officio capacity.

CROSS designated Decatur County as the fiscal agent to account for all its funds as permitted by Chapter 331.391 of the Code of Iowa.

Except as noted in the Independent Auditors Report, CROSS' financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board. The financial statements of CROSS are intended to present the financial position and the changes in financial position of CROSS, which includes funds held by CROSS' fiscal agent and funds held by the individual member counties in their respective Special Revenue, Mental Health Funds. Capital assets used for mental health purposes are owned by the respective member counties and, accordingly, are not reported in these financial statements.

A. Reporting Entity

For financial reporting purposes, CROSS has included all funds, organizations, agencies, commissions and authorities. CROSS has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with CROSS are such that exclusion would cause CROSS' financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of CROSS to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on CROSS. CROSS has no component units which meet the Governmental Accounting Standards Board criteria.

B. Basis of Presentation

<u>Entity-wide financial statements</u> – The Statement of Net Position and the Statement of Activities report information on all of the activities of CROSS.

The Statement of Net Position presents the assets, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following category:

Restricted net position results when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation. Enabling legislation did not result in any restricted net position.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include grants, contributions and interest restricted to meeting the operational requirements of a particular function. Property and other county tax, state tax credits, unrestricted interest income and other items not properly included among program revenues are reported as general revenues.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

CROSS reports the following major governmental funds:

Special Revenue:

Mental Health Fund (Fiscal Agent) is used to account for the activity of CROSS not expended directly from the Special Revenue, Mental Health Funds of the individual member counties.

The Special Revenue, Mental Health Funds of the member counties are used to account for property tax and other revenues to be used to fund mental health, intellectual disabilities and developmental disabilities services.

C. Measurement Focus and Basis of Accounting

The entity-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, CROSS considers revenues to be available if they are collected by CROSS or a member county within 90 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by CROSS or a member county.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, CROSS funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is CROSS' policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the Region's policy is to pay the expenditure from restricted fund balance and then from less-restrictive classifications – committed, assigned and then unassigned fund balances.

D. Assets, Liabilities, Deferred Inflows of Resources and Fund Equity

The following accounting policies are followed in preparing the financial statements:

<u>Cash and Pooled Investments</u> – The cash balances of most CROSS funds are pooled and invested. Interest earned on investments is recorded either by the fiscal agent or a member county's Special Revenue, Mental Health Fund unless otherwise provided by law. Investments are stated at fair value except for non-negotiable certificates of deposit which are stated at amortized cost.

<u>Property Tax Receivable</u> – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by each member county Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by each member county Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, each member county Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the entity-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2016 assessed property valuations; is for the tax accrual period July 1, 2017 through June 30, 2018 and reflects the tax asking contained in the budget certified by each member county Board of Supervisors in March 2017.

<u>Due from Other Governments</u> – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Due to Other Governments</u> – Due to other governments represents payments for services which will be remitted to other governments.

<u>Deferred Inflows of Resources</u> – Deferred inflows of resources represent an acquisition of net position applicable to a future year(s) which will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources consist of property tax receivable and other receivables not collected within 90 days after year end.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax receivable that will not be recognized until the year for which it is levied.

<u>Fund Equity</u> – In the governmental fund financial statements, fund balances are classified as follows:

<u>Restricted</u> – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

(2) Cash and Pooled Investments

CROSS' deposits in banks at June 30, 2018 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

CROSS is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by CROSS; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

CROSS had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 72.

(3) Compensated Absences, Other Postemployment Benefits (OPEB) and Pension Plan

In accordance with statements of understanding between CROSS' Regional Governance Board and each individual member county Board of Supervisors, CROSS' Chief Executive Officer, the Coordinators of Disability Services and all support staff of CROSS remain employees of the respective individual member counties. The applicable portion of the employee's wages and benefits are reimbursed to the individual member county by CROSS.

The individual member county employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. The individual member county employees are also provided other postemployment and pension benefits. U.S. generally accepted accounting principles require deferred outflows of resources, liabilities, deferred inflows of resources and related expenses to be recorded when incurred for these items in the governmental activities financial statements. CROSS' governmental activities financial statements do not report these amounts.

(4) Risk Management

CROSS is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. CROSS assumed liability for any deductibles and claims in excess of coverage limitations. Settled claims for these risks have not exceeded commercial insurance coverage for the past three years.



OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Rob Sand Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 281-6518

Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Regional Governance Board of County Rural Offices of Social Services Mental Health Region:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of County Rural Offices of Social Services Mental Health Region (CROSS) as of and for the year ended June 30, 2018, and the related Notes to Financial Statements, which collectively comprise CROSS' basic financial statements, and have issued our report thereon dated March 22, 2019. Our report expressed unmodified opinions on the financial statements of each major fund. Our report expressed an adverse opinion on the financial statements of the governmental activities due to the omission of compensated absences, other postemployment benefits and pension related activity. Our report includes a reference to other auditors who audited the Special Revenue, Mental Health Funds of Clarke County, Lucas County, Marion County and Monroe County, as described in our report on CROSS' financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered CROSS' internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of CROSS' internal control. Accordingly, we do not express an opinion on the effectiveness of CROSS' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of CROSS' financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether CROSS' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing</u> Standards.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of CROSS' internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering CROSS' internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of CROSS during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

MARLYS K. GASTON, CPA
Deputy Auditor of State

March 22, 2019

Schedule of Findings

Year ended June 30, 2018

Finding Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCIES:

No material weaknesses in internal control over financial reporting were noted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

Schedule of Findings

Year ended June 30, 2018

Other Findings Related to Required Statutory Reporting:

- (1) <u>Minutes</u> No transactions were found that we believe should have been approved in the Regional Governance Board minutes but were not.
- (2) <u>Travel Expense</u> No disbursements of CROSS money for travel expenses of spouses of officials or employees were noted.
- (3) <u>Deposits and Investments</u> No instances of noncompliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and CROSS' investment policy were noted.
- (4) <u>Questionable Disbursements</u> No disbursements we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.

Staff

This audit was performed by:

Marlys K. Gaston, CPA, Deputy Deborah J. Moser, CPA, Manager Premnarayan Gobin, Senior Auditor Anthony J.T. Mallie, CPA, Staff Auditor